CONTENTS

List of Contributors page xvii

Preface xxi

Foreword xxv

Table of Cases xxix

Table of TEU, TFEU and CFR Provisions lii

Table of the Provisions of Regulations 1612/68 and 492/2011

and Directive 2004/38 lvii

List of Abbreviations lix

Introduction 1

- 1 On Tiles and Pillars: EU Citizenship as a Federal Denominator 3
 DIMITRY KOCHENOV
 - I Decommodification of Personhood in the European Union?3
 - II The 'Federal Association of States and Citizens' 16
 - III Market Citizenship: A Logical Impossibility 3.
 - IV Reintroducing Dignity into the Structural Fabric of the Legal System 44
 - V Extending the Analysis: The Chapters That Follow 52
 - VI On Tiles and Pillars: Predicting the Future 78

PART I Citizenship within the EU Federal Context 83

- 2 The Origins and the Potential Federalising Effects of the Substance of Rights Test 85

 MARTIIN VAN DEN BRINK
 - I Introduction 85

- II The Protection of the Substance of Rights in the Case Law of the ECJ 87
 III The substance of EU Citizenship Rights 90
- IV Reinforcing the Vertical Dimension of EU Citizenship 92
- V The Substance of Which Rights? 95
- VI Conclusion 106
- 3 Some Reflections on Member State Nationality:
 A Prerequisite of EU Citizenship and an Obstacle to Its
 Enjoyment 107
 MACIEJ SZPUNAR AND MARÍA ESTHER BLAS LÓPEZ
 - I Introduction 107
 - II Globalisation, Europeanisation and Member StateNationality 108
 - III Some Reflections Concerning Nationality as an Obstacle to the Enjoyment of EU Citizenship 120
 - IV Conclusion 124
- 4 The European Federalisation Process and the Dynamics of Fundamental Rights 125

 JOSÉ LUÍS DA CRUZ VILAÇA AND ALESSANDRA
 SILVEIRA
 - I Introduction 125
 - II Waiting for a Federal Big Bang? Revisiting the Federalising ProcessTheory 128
 - III Delimitation of Competences and Federative Balance 133
 - IV Fundamental Rights and Sense of Community 136
 - V Conflicts of Competence and System Survival 142
 - VI Conclusion 145
- 5 Recasting EU Citizenship as Federal Citizenship: What Are the Implications for the Citizen When the Polity Bargain Is Privileged? 147
 NIAMH NIC SHUIBHNE
 - I Introduction 147
 - II The EU as a Federal Polity 149

ix

III	Recastin	g EU	Citizenship	Case	Law as	Federal	Citizenship	Case
	Law	160						

- IV EU Citizenship as Federal Citizenship: The Value Added and theValue Lost 168
- V Conclusion 176
- 6 Transfiguring European Citizenship: From Member State Territory to Union Territory 178 LOÏC AZOULAI
 - I From Metonymy to Metaphor 178
 - II From European Territory to Social Integration 182
 - III From Social Integration to the Territory of the Union 193
 - IV Conclusion 202
- 7 Earned Citizenship Understanding Union Citizenship through Its Scope 204 ELEANOR SPAVENTA
 - I Introduction 204
 - II From the Market to the Market: The (Ir)Relevance of the Inactive Citizen 206
 - III Ruiz Zambrano and the Substance of the Rights Test A Hasty Retreat and a Problematic Doctrine 209
 - IV Earned Citizenship 219
 - V Normative Justifications and Moral Imperatives 221
 - VI Conclusions 223
- 8 European Citizenship and Its New Union: Time to Move On? 226

DANIEL SARMIENTO AND ELEANOR SHARPSTON

- I Introduction 226
- II Free Movement and Its Limits: When the Court Said 'Enough' 228
- III Citizenship and Rights 231
- IV Citizenship and Democracy 235
- V Citizenship and the Rule of Law 238
- VI Conclusion: From a Market-Based Citizenship to Constitutional Citizenship: A Task for Citizens, Not Only Courts 241

9 Going *Home*? 'European' Citizenship Practice Twenty Years After 243

ANTJE WIENER

- I Introduction 243
- II Citizenship Practice Theory A Heuristic Device 249
- III Renegotiating Normativity: Who Has Access to Contestation? 259
- IV Conclusion 267

PART II EU Citizenship Rights and the Vertical Division of Powers in the EU 269

10 The Political Side of EU Citizenship in the Context of EUFederalism 271

FEDERICO FABBRINI

- I Introduction 271
- II EU Citizenship and Political Rights 273
- III Extending EU Citizens' Electoral Rights: Promises andPitfalls 277
- IV Federalism, Citizenship and Democracy 281
- V The Case Law of the ECJ and the Development of EU Citizens' Political Rights 285
- VI Treaty Reform: Between States' Consent and Popular Will 289
- VII Conclusion 292
- 11 Reframing Public Health Governance: From Risk to Citizenship and Participation 294

MARK L. FLEAR

- I Introduction 294
- II Framing EU Public Health Governance as a Matter of Risk 297
- III Reframing EU Public Health Governance as a Matter of EUCitizenship 308
- IV Conclusion 315

12 The Federal Implications of the Transformation of the Market Freedoms into Sources of Fundamental Rights for the Union Citizen 316

ALINA TRYFONIDOU

I Introduction 316

II Morality Issues 319

III Direct Taxation Cases 325

IV Right to Receive Healthcare Services and Goods in the Territory of Another Member State 329

V Immigration Control and Family Reunification Rights of Migrant Union Citizens 333

VI Analysis 337

VII Conclusion 340

13 Perspectives on Social Citizenship in the EU: From *Status Positivus* to *Status Socialis Activus* via Two Forms of Transnational Solidarity 341

DAGMAR SCHIEK

I Introduction 341

II Towards Transnational Social Citizenship 343

III The EU as a Case Study for Transnational SocialCitizenship 354

IV Conclusion 368

14 A Citizenship Right to Stay? The Right Not to Move in a Union Based on Free Movement 371

SARA IGLESIAS SÁNCHEZ

I Introduction 371

- II Territorial Rights: Right to Stay, Right to Remain, Right Not to beDisplaced 373
- III The Citizenship of the Union and the Transformation of the Right toStay 377
- IV The Right to Stay in One's Own Country: An EU Citizenship Right or a Fundamental Right? 387
- V Concluding Remarks 392

15	'Scelestus Europeus Sum': What Protection against Expu	lsion
	Does EU Citizenship Offer to European Offenders?	394
	MICHAL MEDUNA	

- I EU Citizenship and Public Order Introduction 394
- II A Tale of Four Institutions 397
- III Federalising Potential of EU Citizenship 407
- IV Future of the public Policy / Security Derogation –Conclusion 413
- 16 EU Sexual Citizenship: Sex Beyond the Internal Market 417ULADZISLAU BELAVUSAU
 - I Introduction 417
 - II Sexual Citizenship: Normative Investigation 419
 - III EU Sexual Rights: Three Bricks at the Foundation of Sex in the Union 427
 - IV Conclusions: Mobile Citizenship and Sex Mobilisation via EULaw 441
- 17 EU Citizenship and the European Federal Challenge through the Prism of Family Reunification 443 STANISLAS ADAM AND PETER VAN ELSUWEGE
 - I Introduction 443
 - II A Fragmented Legal Landscape 446
 - III The Undesirable Effects of Fragmented Legal Regimes 452
 - IV Tackling Reverse Discrimination? 456
 - V Rights' Protection from the Perspective of Comparative Federalism 462
 - VI Conclusion 466
- 18 The Right to Stay at Home: A Basis for Expanding European Family Rights 468
 GARETH DAVIES
 - I Introduction 468
 - II The Right to Stay at Home 469
 - III Life without Family 474
 - IV Difficult Family Members 481
 - V Conclusion 487

19	EU Citizenship and the Right to Care	489				
	NATHAN CAMBIEN					

- I Introduction 489
- II The Right to Care as a Trigger for More Extensive Protection in ECJ Case Law 490
- III The Legal Foundations of the Right to Care in EU Law 491
- IV Defining the Limits of the Right to Care 498
- V Concluding remarks 506
- Union Citizenship and Disability: Restricted Access to Equality Rights and the Attitudinal Model of Disability 509
 CHARLOTTE O'BRIEN
 - I Introduction 509
 - II The EU as Driver for Member States' Attitudinal Model 512
 - III The EU as Cheerleader for Member States' Attitudinal Model 528
 - IV Altering the Federal Dynamic and the Functional Direction: The EU as Potential Protector 535
 - V Conclusion 536
- 21 Data Privacy Rights and Citizenship: Notes on Federalism All the Way Up 540
 BILYANA PETKOVA
 - I Introduction 540
 - II The Importance of Privacy in the European Legal Order 542
 - III National Institutions' Impact on EU Data Privacy: Toward Privacy Federalism All the Way Up? 545
 - IV The Intersection of Data Privacy and Citizenship Rights 556
 - V Conclusion 559
- 22 The Federal Entrenchment of Citizens in the European Union Member States' Criminal Laws: Or How EU Citizenship Is Shaping Criminal Law 561
 HANNEKE VAN EIJKEN AND TONY P. MARGUERY
 - I Introduction 561
 - II The Need to Protect a Federal Citizenship beyond the Cross-Border Logic as a Rationale for the AFSJ 564

III	To What	Extent Does	EU	Criminal	Law	Affect	EU
	Citizens?	568					

IV The Impact of EU Citizens' Rights on Criminal Law 573

V Conclusion 582

23 The Right of EU Citizens to Diplomatic and Consular Protection: A Step Towards Recognition of EU Citizenship in Third Countries? 584

PATRIZIA VIGNI

I Introduction 584

II The Right to Diplomatic and Consular Protection 586

III The EU as International Defender of EU Citizens 604

IV Conclusion 610

PART III Broader Implications and Limitations 613

- 24 Individual Rights, Interstate Equality, State Autonomy: European Horizontal Citizenship and Its (Lonely) Playground from a Trans-Atlantic Perspective 615 FRANCESCA STRUMIA
 - I Introduction 615
 - II Federalism and the Discourse of Citizenship in the US and the EU Act I 617
 - III Federalism and the Discourse of Citizenship in the US and the EU Act II 625
 - IV EU Horizontal Citizenship 631
 - V Post-National Citizenship and Political Citizenship in the EU: A
 Horizontal Perspective 636
 - VI Conclusion 641
- 25 EU Citizenship and Fundamental Rights: Contradictory, Converging or Complementary? 642

 DOMINIK DÜSTERHAUS
 - I Introduction 642
 - II A Contradiction? Citizenship and Fundamental Rights 643
 - III Fundamental Rights and Member State Action 647
 - IV On the Protective Potential of Citizenship Rights 650
 - V Links to the Rights: Triggering Rules in the Field of Citizenship 656

	VI Protecting the Citizens: The Limits of Interpretation 661			
	VII Conclusion 664			
26	Reverse <i>Solange</i> : Union Citizenship as a Detour on the Route			
	to European Rights Protection against National			
	Infringements 665			
	JOHANNA CROON-GESTEFELD			
	I Introduction 665			
	II EU Fundamental Rights Protection against Member State			
	Violations – Current Proposals 667			
	III Union Citizenship as a Door-Opener for Rights			
	Protection? 671			
	IV The Reversibility of the Solange Approach 676			
	V The Danger of Reverse Results 680			
	VI Conclusion 683			
27	Union Citizanship Do Imaginad. The Scape of Intervention			
41	Union Citizenship Re-Imagined: The Scope of Intervention of EU Institutions 685			
	of EU Institutions 685			
	JOZE STRUS			
	I Introduction 686			
	II Circumstances Establishing the Link with EU Law 687			
	III Negative Effect on the exercise of Union Citizenship Rights: A Central Connecting Factor with EU Law? 693			
	IV The Right Institutions for the Job: The Role of EU and National			
	Institutions in Ensuring the Effectiveness of Union Citizenship			
	Rights 700			
	V Conclusion 704			
28	Frontiers of EU Citizenship: Three Trajectories and Their			
	Methodological Limitations 705			
	DANIEL THYM			
	I Introduction 705			
	II Frontiers of Union Citizenship 706 III Methodological Background 707			
	IV Aspirational Citizenship 710 V Citizenship as a Legal Creation 717			
	VI Citizenship as a Social Fact 724			

VII Conclusion

728

29 EU Citizenship and Its Relevance for EU Exit and
Secession 731
PHOEBUS L. ATHANASSIOU AND STÉPHANIE LAULHÉ
SHAELOU

- I Introduction 731
- II Withdrawal *in Toto* of a Member State from the EU Concept and Consequences 733
- III Secession of Part of the Territory of an EU Member State Concept and Relevance of Public International Law in an EUContext 735
- IV The Concept of EU Citizenship and Its Relevance in EU Exit or secession scenarios 740
- V EU Citizenship as a Non-Legal Consideration in EU Exit or Secession Scenarios 747
- VI Concluding Remarks 749
- 30 Epilogue on EU Citizenship: Hopes and Fears 751 KOEN LENAERTS AND JOSÉ A. GUTIÉRREZ-FONS
 - I Introduction 751
 - II The Idea of 'Demoicracy' 753
 - III The Right to Move as an EU Citizen in the Light of Demiocracy 757
 - IV *Ruiz Zambrano*, *Delvigne* and the EU Constitutional Balance 762
 - V Concluding Remarks 779

Index 782