

CONTENTS

Foreword	xv
Bibliography	xvi
Abbreviations	xvii
List of Tables	xviii
Table of Community Treaties	xix
Table of United Kingdom Statutes	xxi
Tables of Cases	xxiii

PART I. COMMUNITY INSTITUTIONS

Introduction	3
Chapter 1. The Political Institutions	8
The Commission	8
<i>Composition</i>	8
<i>Decision-Making</i>	11
<i>Effectiveness</i>	13
The Council	13
COREPER	15
<i>Voting</i>	16
<i>The European Council</i>	20
European Political Co-operation	21
The European Parliament	23
<i>Composition</i>	23
<i>Seat of the Parliament</i>	27
<i>Pay of MEPs</i>	28
<i>Privileges and Immunities</i>	28
<i>Political Parties</i>	28
<i>Committees</i>	29
<i>Parliamentary Questions</i>	30
<i>Legislation</i>	30
<i>The Co-operation Procedure</i>	32
<i>Admission of New Member States and</i> <i>Association Agreements</i>	34

vi *Contents*

<i>Censure of the Commission</i>	34
<i>Conclusions</i>	36
The Economic and Social Committee	36
The Decision-making Process	37
The Community Budget	39
Conclusions	45
Further Reading	47
Chapter 2. The European Court	49
Structure	49
<i>Judges</i>	49
<i>Advocates General</i>	52
<i>The Registrar</i>	54
<i>Legal Secretaries</i>	54
<i>Specialized Services</i>	55
The Court of First Instance	55
Jurisdiction	56
Procedure	60
<i>The Written Proceedings</i>	60
<i>Admissibility</i>	60
<i>Preparatory Inquiry</i>	61
<i>Oral Procedure</i>	62
<i>Judgment</i>	62
<i>Execution</i>	62
<i>Special Procedures after Judgment</i>	63
<i>Preliminary Rulings</i>	64
<i>Lawyers</i>	65
Multilingualism	66
<i>Court Procedure</i>	70
<i>Drafting the Judgment</i>	71
The Form of Judgment	73
Precedent	75
Interpretation	76
Policy	77
Further Reading	81

PART II. THE COMMUNITY LEGAL SYSTEM

Introduction	85
Further Reading	87

Chapter 3. Acts of the Member States	88
The Constitutive Treaties	88
Subsidiary Conventions	92
Acts of the Representatives of the Member States	96
Further Reading	98
Chapter 4. Community Acts	99
Classification	99
Legislative Powers of the Community	102
Delegation of Powers	110
<i>Delegation to the Commission</i>	111
<i>Delegation to Outside Bodies</i>	113
<i>Delegation to Member States</i>	116
<i>Conclusions</i>	117
Form	117
<i>Proposals and Opinions</i>	117
<i>Reasons</i>	119
Procedure	126
Publication and Notification	127
Further Reading	128
Chapter 5. General Principles of Law	129
Fundamental Human Rights	132
Legal Certainty	139
<i>Retroactivity and Vested Rights</i>	139
<i>Legitimate Expectations</i>	142
Proportionality	145
The Right to a Hearing	147
Equality	148
Legal Professional Privilege	150
Further Reading	152
Chapter 6. Agreements with Third Countries	153
The Treaty-making Power of the EEC	154
<i>Express Powers</i>	154
<i>Implied Powers</i>	156
<i>Legal Proceedings</i>	165

<i>Conclusions</i>	166
The Treaty-making Power of the ECSC	167
The Treaty-making power of Euratom	169
International Agreements and the Community Legal System	171
<i>Binding the Community</i>	172
<i>Binding the Member States</i>	175
<i>Validity</i>	175
Further Reading	176

PART III. COMMUNITY LAW AND THE MEMBER STATES

Introduction	181
Further Reading	182
Chapter 7. Direct Effect and the Supremacy of Community Law	183
The Principle of Direct Effect	183
Jurisdiction	183
The First Requirement	186
The Second Requirement	187
<i>Clear and Unambiguous</i>	189
<i>Unconditional</i>	191
<i>Not Dependent on Further Action</i>	194
<i>Conclusions</i>	194
Treaty Provisions	195
Regulations	195
Directives	200
<i>The First Step</i>	201
<i>The New Principle</i>	201
<i>The Importance of the Deadline</i>	204
<i>Are Directives Now the Same as Regulations?</i>	206
<i>Vertical and Horizontal Direct Effect</i>	208
Decisions	211
General Principles of Law	212
Agreements with Third Countries	213
The Supremacy of Community Law and the Restriction of National Powers	215
Further Reading	218

Chapter 8. The National Reaction	219
The Constitutional Basis of Community Supremacy	219
Some Special Problems	221
<i>Belgium: A Triumph for Community Law</i>	221
<i>Constitutional Problems in Germany and Italy</i>	223
<i>France: Acceptance and Rebellion</i>	228
Community Law in the United Kingdom	236
<i>The European Communities Act</i>	236
<i>The Community Treaties</i>	237
<i>Direct Effect</i>	239
<i>Implementation</i>	240
<i>Enforcement of Judgments</i>	241
<i>Supremacy of Community Law</i>	242
Further Reading	244
Chapter 9. Preliminary References	246
Which Provisions May Be Referred?	248
<i>Treaties</i>	249
<i>Subsidiary Conventions</i>	249
<i>Acts of the Representatives of the Member States</i>	150
<i>Community Acts</i>	250
<i>General Principles of Law</i>	251
<i>Agreements with Non-Member States</i>	251
Which Courts Are Covered?	254
<i>Power to Refer</i>	254
<i>Obligation to Refer</i>	261
<i>Preliminary Rulings on Validity</i>	266
When Should a Reference be Made?	267
<i>The Law</i>	267
<i>Discretion</i>	272
Procedure	274
<i>English Courts</i>	274
<i>The Reference</i>	275
<i>Appeals against an Order to Refer</i>	275
<i>The European Court</i>	277
Interpretation and Application	278
Effects of Preliminary Rulings	280
Further Reading	281

Chapter 10. Enforcement Actions	283
What Constitutes a Violation?	285
<i>Provisions Covered</i>	285
<i>Violations by the Legislature or Judiciary of a Member State</i>	288
The Administrative Stage	290
<i>Commission Discretion</i>	292
<i>Recording the Violation</i>	294
<i>Time-Limit for Commission Action</i>	296
<i>Consequences of Procedural Defects</i>	297
The Judicial Stage	298
Remedies where the Commission Fails to Act	300
Actions by Member States	304
Interim Measures	306
Restitution and Damages	310
Effectiveness	313
Further Reading	315

PART IV. ADMINISTRATIVE LAW

Introduction	319
Chapter 11. Reviewable Acts	322
The <i>Noordwijks Cement Accoord</i> Case	324
Legal Effect	326
Void and Voidable Acts	331
Acts of the Council and of the Commission	335
Further Reading	337
Chapter 12. Locus Standi	338
Privileged Applicants	338
Non-privileged Applicants: Basic Requirements under the EEC Treaty	339
The Relationship Between the Requirements	344
Individual Concern and the Nature of a Decision	346
<i>Small Groups</i>	346
<i>Open and Closed Categories: Regulations</i>	347
<i>Open and Closed Categories: Decisions</i>	351
<i>Special Considerations</i>	353

Quasi-Judicial Determinations	354
<i>Competition Proceedings</i>	354
<i>Anti-Dumping Proceedings</i>	356
<i>State Aid</i>	358
<i>Conclusions</i>	359
Direct Concern	359
Non-Privileged Applicants: The ECSC Treaty	364
Further Reading	368
Chapter 13. Failure to Act	370
Negative Decisions	372
Parties to the Proceedings	374
Reviewable Omissions	375
<i>Preliminary Acts</i>	378
<i>Failure to Repeal an Act</i>	379
The Request for Action	382
<i>Time-Limit for Making Request</i>	384
Definition of Position	387
Locus Standi	390
Form of Judgment	392
Further Reading	393
Chapter 14. Indirect Challenge	394
Treaty Provisions	396
<i>EEC</i>	396
<i>ECSC</i>	397
What Acts May Be Challenged?	398
<i>European Court: Individual Acts Addressed to Another Person</i>	399
<i>National Courts: Challenge by the Addressee</i>	403
Who May Make the Challenge?	404
In What Proceedings May the Challenge be Made?	405
On What Grounds May the Challenge be Made?	406
The Effect of a Successful Challenge	407
Further Reading	407
Chapter 15. Grounds of Review	409
The Formal Grounds	410
<i>Lack of Competence</i>	410
<i>Infringement of an Essential Procedural Requirement</i>	411

<i>Infringement of the Treaty or of any Rule of Law Relating to its Application</i>	414
<i>Misuse of Powers</i>	415
The Time Factor	419
Interest	421
Mistake of Fact	423
<i>The ECSC Treaty</i>	425
<i>The EEC Treaty</i>	427
Failure to Act	429
<i>Requirement to Act</i>	431
<i>Power to Act</i>	431
Conclusions	432
Further Reading	432
 Chapter 16. Annulment and Revocation	 434
Annulment	434
<i>Retroactivity</i>	434
<i>Compliance with the Judgment</i>	436
<i>Partial Annulment</i>	436
<i>Rejection of Application</i>	437
Indirect Challenge	438
Revocation	439
<i>Lawful Acts</i>	439
<i>Unlawful Acts</i>	439
Further Reading	444
 Chapter 17. Community Obligations	 445
Contract	445
<i>Jurisdiction of the European Court</i>	445
<i>Choice of Law</i>	446
Quasi-Contract	449
<i>Substantive Law</i>	450
<i>Jurisdiction</i>	450
Tort	453
<i>Acts Imputable to the Community</i>	458
<i>Damage and Causation</i>	462
<i>Fault</i>	463
Liability for Acts Intended to Have Legal Effects	468
<i>The 'Plaumann Doctrine'</i>	470
<i>The 'Schöppenstedt Formula'</i>	473

<i>First Requisite</i>	474
<i>Second Requisite</i>	476
<i>Third Requisite</i>	480
<i>Conclusions</i>	483
Concurrent Liability: The Community and the Member	
States	483
<i>Restitution</i>	489
<i>Statutory Obligation</i>	489
<i>No National Remedy</i>	490
<i>Tort</i>	491
Further Reading	492
INDEX	493