

# Contents

<i>Preface</i>	vii
<b>1 Introduction</b>	1
<i>The Context for Analyzing Counterterrorism Difficulties—Current Threats and the State of Academic Research</i>	
<b>2 Overresponding to Rare Events</b>	33
<i>The Problem of Uncommon Threats with Irreversible Consequences</i>	
<b>3 The Tip of the Iceberg</b>	69
<i>Accounting for Failed and Foiled Terrorist Plots</i>	
<b>4 Pinning Down an Elusive Adversary</b>	99
<i>What Is a Terrorist Organization?</i>	
<b>5 Who Did It?</b>	131
<i>The Attribution Dilemma</i>	
<b>6 Counterterrorism Results</b>	165
<i>Can Effectiveness be Evaluated?</i>	
<b>7 Moving Forward</b>	195
<i>Notes</i>	221
<i>Index</i>	249