

# Contents

<b>1</b>	<b>Introduction . . . . .</b>	<b>1</b>
1.1	Context . . . . .	1
1.2	Understanding the Term ‘Circular Migration’ . . . . .	3
1.2.1	Definitions of Circular Migration . . . . .	3
1.2.2	Circular Migration in the EU Context . . . . .	6
1.2.3	Towards a Working Definition of Circular Migration . . . . .	8
1.3	Analytical Tools . . . . .	12
1.4	Focus . . . . .	14
1.5	Structure . . . . .	16
	References . . . . .	17
<b>2</b>	<b>Methodological Framework . . . . .</b>	<b>21</b>
2.1	Interdisciplinary Research Design . . . . .	21
2.2	Comparative Case Study Approach . . . . .	23
2.2.1	Case Study Selection: Bulgaria and Poland . . . . .	24
2.2.2	Data Sources . . . . .	31
2.3	Ethical Considerations . . . . .	38
	References . . . . .	40
<b>3</b>	<b>The Formulation of the EU’s Approach to Circular Migration . . . . .</b>	<b>43</b>
3.1	The Genesis of the Circular Migration Concept in EU’s Migration Policy . . . . .	43
3.1.1	The 2001 Proposal for a Council Directive on Admission for Paid Employment and Self-Employed Economic Activities . . . . .	45
3.1.2	The Notion of Partnerships with Countries of Origin . . . . .	46
3.2	Introduction of the Circular Migration Approach in the EU’s Migration Policy . . . . .	50
3.3	Circular Migration as Part of the Global Approach to Migration and Mobility (GAMM) . . . . .	53

3.4 Towards an EU Two-Fold Approach to Facilitation of Circular Migration .....	56
3.5 Conclusions .....	61
References .....	61
<b>4 The Implementation of the EU's Approach to Circular Migration Through Legal and Policy Routes .....</b>	<b>65</b>
4.1 Legal and Policy Instruments Forming Part of the EU's Approach to Circular Migration .....	65
4.2 Entry and Re-Entry Conditions .....	68
4.2.1 Legal Migration Directives .....	69
4.2.2 The EU Visa Policy & GAMM Instruments .....	74
4.2.3 Mobility Partnerships .....	76
4.3 Work Authorisation .....	80
4.3.1 Legal Migration Directives .....	80
4.3.2 Mobility Partnerships .....	82
4.4 Residence Status .....	83
4.4.1 Legal Migration Directives .....	83
4.4.2 Mobility Partnerships .....	86
4.5 Social Security Coordination .....	88
4.5.1 Legal Migration Directives .....	88
4.5.2 Mobility Partnerships .....	91
4.6 Entry and Residence Conditions for Family Members .....	91
4.6.1 Legal Migration Directives .....	92
4.6.2 Mobility Partnerships .....	94
4.7 Recognition of Qualifications .....	95
4.7.1 Legal Migration Directives .....	96
4.7.2 Mobility Partnerships .....	98
4.8 Conclusions .....	100
References .....	101
<b>5 National Approaches to Circular Migration in Bulgaria and Poland .....</b>	<b>107</b>
5.1 Bulgaria and Poland: Two Different Pre-accession Conditionality Strategies .....	107
5.2 National Instruments Fostering Circular Migration Developed After Accession to the EU .....	109
5.2.1 Poland .....	109
5.2.2 Bulgaria .....	116
5.3 Conclusions .....	122
References .....	123

<b>6 Implementation of National Approaches to Circular Migration: Entry and Re-entry Conditions for Migrant Workers in Bulgaria and Poland .....</b>	<b>127</b>
6.1 Entry and Re-entry Conditions According to National Instruments in Poland and Bulgaria .....	128
6.1.1 General Admission Frameworks .....	128
6.1.2 National Instruments Conducive to Circular Migration ..	134
6.2 Entry and Re-entry Conditions Provided by National Instruments – Implementation Dynamics .....	137
6.3 Entry and Re-entry Conditions as Provided by EU Legal and Policy Instruments Implemented at the National Level .....	145
6.3.1 EU Visa & GAMM Instruments Facilitating Circular Migration .....	145
6.3.2 EU Visa & GAMM Instruments Facilitating Circular Migration - Implementation Dynamics .....	147
6.3.3 Legal Migration Directives Aiming to Facilitate Circular Migration and Their Implementation Dynamics .....	150
6.3.4 Labour Migration Directives Containing Circular Migration Elements and their Implementation Dynamics .....	166
6.4 Conclusions .....	172
References .....	174
<b>7 Implementation of National Approaches to Circular Migration: Work Authorisation, Residence Status, and Social Security Coordination for Migrant Workers in Bulgaria and Poland .....</b>	<b>177</b>
7.1 Work Authorisation .....	177
7.1.1 Work Authorisation Conditions According to National Instruments in Poland and Bulgaria .....	178
7.1.2 Implementation Dynamics .....	180
7.1.3 Work Authorisation Conditions and Implementation Dynamics According to the Legal Migration Directives Aiming to Facilitate Circular Migration .....	182
7.1.4 Work Authorisation Conditions and Implementation Dynamics According to the Legal Migration Directives Containing Circular Migration Elements and Flanking Rights .....	187
7.2 Residence Status .....	192
7.2.1 Residence Status According to National Instruments in Poland and Bulgaria .....	192
7.2.2 Implementation Dynamics .....	195
7.2.3 Residence Status According to EU Long-Term Residence Directive .....	196
7.2.4 Implementation Dynamics .....	198

7.3	Social Security Coordination . . . . .	201
7.3.1	Social Security Coordination According to National Instruments in Poland and Bulgaria . . . . .	202
7.3.2	Implementation Dynamics . . . . .	204
7.4	Conclusion . . . . .	209
	References . . . . .	212
8	<b>Flanking Rights in the Context of Circular Migration: Entry and Residence Conditions for Family Members and Recognition of Qualifications for Migrant Workers in Bulgaria and Poland . . . . .</b>	215
8.1	Entry and Residence Conditions for Family Members . . . . .	215
8.1.1	Entry and Residence Conditions for Family Members According to the Family Reunification Directive . . . . .	216
8.1.2	Implementation Dynamics . . . . .	219
8.2	Recognition of Academic and Professional Qualifications . . . . .	223
8.2.1	Recognition of Academic and Professional Qualifications – Instruments at the National Level . . . . .	223
8.2.2	Implementation Dynamics . . . . .	231
8.3	Conclusions . . . . .	236
	References . . . . .	238
9	<b>Conclusions and Recommendations . . . . .</b>	241
9.1	General Conclusions . . . . .	241
9.2	Policy Recommendations . . . . .	247
	References . . . . .	251
	<b>Annexes . . . . .</b>	253