

# Contents

<b>Part I</b>	<b>Introduction: The Evolution of EU Policy and Law for Artificial Intelligence—Launching a European Initiative on Artificial Intelligence</b>	
<b>1</b>	<b>Introduction: Benefits/Opportunities and Threats/Risks of AI—Structure of this Book</b>	<b>3</b>
	Legal, Policy Documents and Other Sources	19
<b>2</b>	<b>Launching a European Initiative on Artificial Intelligence</b>	<b>23</b>
2.1	The European Parliament Resolution of February 2017 with Recommendations to the Commission on Civil Law Rules and Ethical Aspects of Robotics	23
2.2	European Commission’s Follow Up to the 2017 European Parliament Resolution	30
2.3	European Parliament: Public Consultation on the Future of Robotics and Artificial Intelligence	31
2.4	The European Council of October 2017	34
2.5	Declaration of Cooperation on Artificial Intelligence	35
2.6	Commission’s 2018 Communication on Artificial Intelligence for Europe	38
2.6.1	Introduction	38
2.6.2	Boosting the EU’s Technological and Industrial Capacity and AI Uptake Across the Economy	40
2.6.3	Preparing for Socioeconomic Changes Brought About by Artificial Intelligence	45
2.6.4	Ensuring an Appropriate Ethical and Legal Framework	51
2.6.5	Joining Forces	61
2.6.6	Conclusion	63
2.7	The EU’s 2018 Coordinated Plan on Artificial Intelligence	65
2.7.1	Introduction	65

2.7.2	Main Objectives and Initiatives of the EU’s Coordinated Plan on AI . . . . .	67
2.8	The Council of the European Union of 18 February 2019 . . . . .	87
2.9	Conclusion of Part I . . . . .	90
	Legal, Policy Documents and Other Sources . . . . .	91
<b>Part II The EU Ethical Framework for Trustworthy Artificial Intelligence</b>		
<b>3</b>	<b>Ethical Principles for Trustworthy AI . . . . .</b>	<b>101</b>
3.1	Overview of the European AI Strategy . . . . .	101
3.2	Building Trust in Human-Centric Artificial Intelligence . . . . .	104
3.3	Notion of Human-Centric and Trustworthy AI . . . . .	106
3.4	A Framework for Trustworthy AI—Three Components: Lawful, Ethical, Robust AI . . . . .	108
3.5	Foundations of Trustworthy AI: Fundamental Rights and Ethical Principles for Ethical and Robust AI . . . . .	110
3.6	Fundamental Rights as a Basis for Trustworthy AI . . . . .	111
3.6.1	Respect for Human Dignity . . . . .	111
3.6.2	Freedom of the Individual . . . . .	112
3.6.3	Respect for Democracy, Justice and the Rule of Law: Citizens’ Rights . . . . .	113
3.6.4	Equality, Non-Discrimination and Solidarity: Including the Rights of Persons at Risk of Exclusion . . . . .	113
3.7	Ethical Principles in the Context of AI Systems: The Ethical Principles That Must Be Adhered to in Order to Ensure Ethical and Robust AI . . . . .	115
3.7.1	European Group on Ethics in Science and New Technologies (“EGE”): Statement on “Artificial Intelligence, Robotics and ‘Autonomous’ Systems” . . . . .	115
3.7.2	The AI4People’s Scientific Committee . . . . .	117
3.7.3	The Four Ethical Principles Identified by HLEG’s Ethics Guidelines for Trustworthy AI . . . . .	119
3.7.4	Tensions Between the Principles and Trade-Offs: Impact-Based Approach . . . . .	161
	Legal, Policy Documents and Other Sources . . . . .	163
	References . . . . .	165
<b>4</b>	<b>Realising Trustworthy AI: Implementation of the Key Ethical Requirements . . . . .</b>	<b>167</b>
4.1	Realising Trustworthy AI—Seven Key Ethical Requirements . . . . .	167
4.1.1	Human Agency and Oversight . . . . .	168
4.1.2	Technical Robustness and Safety . . . . .	171
4.1.3	Privacy and Data Governance . . . . .	172
4.1.4	Transparency . . . . .	174

4.1.5	Diversity, Non-Discrimination and Fairness . . . . .	175
4.1.6	Societal and Environmental Well-Being . . . . .	177
4.1.7	Accountability . . . . .	181
4.2	Ensuring the Implementation of the Seven Key Requirements—Technical and Non-technical Methods to Realise Trustworthy AI . . . . .	183
4.3	Assessing Trustworthy AI—Adopting an Assessment List . . . . .	187
4.3.1	Fundamental Rights Impact Assessment (FRIA) . . . . .	188
4.3.2	Requirement #1: Human Agency and Oversight . . . . .	191
4.3.3	Requirement #2: Technical Robustness and Safety . . . . .	192
4.3.4	Requirement #3: Privacy and Data Governance . . . . .	194
4.3.5	Requirement #4: Transparency . . . . .	196
4.3.6	Requirement #5: Diversity, Non-discrimination and Fairness . . . . .	197
4.3.7	Requirement #6: Societal and Environmental Well-being . . . . .	200
4.3.8	Requirement #7: Accountability . . . . .	203
4.4	Conclusion of Part II (Chaps. 3 and 4) . . . . .	205
	Legal, Policy Documents and Other Sources . . . . .	206
	References . . . . .	207

### **Part III Shifting from a Soft-Law Approach Towards a Legislative Process: Setting Out Options on How to Address the Risks for Fundamental Rights and Safety**

<b>5</b>	<b>A European Approach to Excellence and Trust: The 2020 White Paper on Artificial Intelligence . . . . .</b>	<b>211</b>
5.1	Introduction . . . . .	211
5.2	Ecosystem of Excellence: The Policy Framework for AI . . . . .	217
5.3	Ecosystem of Trust: The Regulatory Framework for AI . . . . .	220
5.3.1	Introduction—Risks for Fundamental Rights, Safety, and Liability . . . . .	220
5.3.2	Adjustments to Existing EU Legislative Framework Relating to AI: Issues to Be Addressed . . . . .	227
5.3.3	Scope of a Future EU Regulatory Framework on AI . . . . .	235
5.3.4	Conclusion and the Commission's Inception Impact Assessment . . . . .	271
	Legal, Policy Documents and Other Sources . . . . .	277
	Reference . . . . .	280
<b>6</b>	<b>The European Parliament's 2020 Resolution: Proposal for a Regulation on Ethical Principles for the Development, Deployment and Use of Artificial Intelligence, Robotics and Related Technologies . . . . .</b>	<b>281</b>
6.1	Introduction . . . . .	281
6.2	Purpose and Scope of the Parliament's Proposed Regulation . . . . .	283

6.3	Principles of the Parliament's Proposed Regulation: Obligations for High-Risk Technologies . . . . .	284
6.3.1	Human-centric, Human-Made, and Human-Controlled AI . . . . .	285
6.3.2	Safety and Transparency . . . . .	286
6.3.3	Accountability . . . . .	289
6.3.4	Non-Bias and Non-Discrimination . . . . .	290
6.3.5	Social Responsibility and Gender Equality . . . . .	291
6.3.6	Environmental Sustainability . . . . .	292
6.3.7	Respect for Privacy and Protection of Personal Data—Limitations on the Use of Biometric Recognition . . . . .	294
6.3.8	Right to Redress . . . . .	295
6.3.9	Risk Assessment . . . . .	295
6.3.10	Compliance Assessment . . . . .	298
6.3.11	European Certificate of Ethical Compliance . . . . .	298
6.4	Institutional Oversight . . . . .	300
6.4.1	Good Governance and Standards . . . . .	300
6.4.2	Supervisory Authorities and Coordination . . . . .	302
6.5	Conclusion of Part III (Chaps. 5 and 6) . . . . .	304
	Legal, Policy Documents and Other Sources . . . . .	306
 <b>Part IV The Emerging EU Legal Framework for Artificial Intelligence</b>		
<b>7</b>	<b>Boosting Excellence in AI: The 2021 Coordinated Plan with Member States . . . . .</b>	<b>309</b>
7.1	Introduction . . . . .	309
7.2	Four Key Policy Objectives . . . . .	314
	Legal, Policy Documents and Other Sources . . . . .	325
<b>8</b>	<b>The Proposed Artificial Intelligence Act and Subsequent 'Compromise' Proposals: Commission, Council, Parliament . . . . .</b>	<b>327</b>
8.1	Introduction: Reasons for and Objectives of the Proposed AI Act . . . . .	327
8.2	Subject Matter, Material and Territorial Scope of the Proposed AI Act . . . . .	339
8.3	Definition of (Trustworthy) Artificial Intelligence . . . . .	351
8.4	Risk-Based and Proportionate Approach . . . . .	369
8.5	Highest (Unacceptable) Risk Level: Prohibited Artificial Intelligence Practices . . . . .	374
8.5.1	AI Systems Used for Adverse Behavioural Influencing: AI Systems That Distort Human Behaviour and Exploit the Vulnerabilities of Specific Social Groups . . . . .	375
8.5.2	AI Systems Providing Social Scoring . . . . .	379
8.5.3	Use of AI-Powered Predictive Policing Systems? . . . . .	381

8.5.4	Use of Real Time Biometric Identification Systems in Publicly Accessible Spaces for the Purpose of Law Enforcement . . . . .	385
8.6	High-Risk AI Systems: Classification of AI Systems as High-Risk . . . . .	412
8.6.1	High-Risk AI Systems Are Limited to Those That Have a Significant Harmful Impact on the Health, Safety and Fundamental Rights: What About Environmental and Societal Impacts? The Principle of Beneficence . . . . .	412
8.6.2	Categories of High-Risk AI Systems . . . . .	420
8.7	Requirements for High-Risk AI Systems . . . . .	445
8.7.1	Risk Management System . . . . .	448
8.7.2	Data Governance Requirements: Use of High-Quality Data Sets . . . . .	452
8.7.3	Technical Documentation . . . . .	467
8.7.4	Record-Keeping/Logging Capabilities (Traceability) . . . . .	472
8.7.5	Transparency and Provision of Information to Users . . . . .	480
8.7.6	Human Oversight . . . . .	488
8.7.7	Accuracy, Robustness and Cybersecurity . . . . .	499
8.8	Harmonised Standards, Common Specifications, Cybersecurity Requirements: Presumption of Conformity . . . . .	510
8.8.1	Harmonised Standards and Common Specifications: Presumption of Conformity . . . . .	510
8.8.2	Presumption of Conformity with Certain Requirements, Including Cybersecurity Requirements . . . . .	521
8.9	Obligations of Providers and Users of High-Risk AI Systems and Other Parties . . . . .	522
8.9.1	Need to Reflect the Complexity of the AI Ecosystem in the Balance of Obligations for Different Roles and Stakeholders Across the AI Value Chain . . . . .	522
8.9.2	General Purpose AI Systems . . . . .	530
8.9.3	Obligations Imposed on Providers of High-Risk AI Systems . . . . .	534
8.9.4	Obligations of Authorised Representatives, Importers, Distributors, Product Manufacturers, Other Third Parties, and Users of High-Risk AI Systems . . . . .	573
8.10	Light-Touch Obligations: Transparency Obligations and Codes of Conduct for Certain (Low-Risk or No-Risk) AI Systems . . . . .	591
8.10.1	Transparency Obligations . . . . .	591
8.10.2	Codes of Conduct for Voluntary Application of Specific Requirements . . . . .	600
8.11	Governance . . . . .	604
8.11.1	European Artificial Intelligence Board: Structure and Tasks . . . . .	605

8.11.2	National Competent Authorities—National Supervisory Authority . . . . .	617
8.11.3	Conformity Assessment, Notifying Authorities, Notified Bodies . . . . .	624
8.12	Market Surveillance and Enforcement . . . . .	640
8.12.1	Introduction . . . . .	640
8.12.2	Access to Data and Documentation . . . . .	643
8.12.3	Procedure for Dealing with AI Systems Presenting a Risk at National Level . . . . .	648
8.12.4	EU Safeguard Procedure . . . . .	651
8.12.5	Compliant AI Systems Which Present a Risk . . . . .	652
8.12.6	Formal Non-compliance . . . . .	654
8.12.7	Specific Rules Regarding Enforcement at EU Level—Setting Out the Conditions for Commission Intervention in Enforcing the AI Act . . . . .	654
8.12.8	Lodging Complaints Directly with the Relevant Authorities? . . . . .	658
8.13	Penalties and Fines—Sanctions . . . . .	664
8.14	Measures in Support of Innovation . . . . .	669
8.14.1	AI Regulatory Sandboxes . . . . .	669
8.14.2	Processing of Personal Data for Developing Certain AI Systems in the Public Interest in the AI Regulatory Sandboxes . . . . .	676
8.14.3	Testing of High-Risk AI Systems in Real World Conditions? . . . . .	677
8.14.4	Support Measures for Operators, in Particular SMEs, Including Start-Ups . . . . .	680
8.15	Delegated Acts . . . . .	682
8.16	Latest Developments: Conclusion of This Chapter . . . . .	684
8.16.1	The Council of the European Union (“the Council”)—Process of Preparing the Council’s Compromise Proposal . . . . .	685
8.16.2	The European Parliament (“the Parliament”)—Process of Preparing the Parliament’s Compromise Proposal . . . . .	704
8.16.3	Conclusion . . . . .	720
	Legal and Policy Documents . . . . .	725
	Studies and Reports . . . . .	734
	Other Sources . . . . .	735
	References . . . . .	739