

Contents

Acknowledgements.....	V
Translation Index of Selected Judicial Terms.....	VII
Preface	1
Chapter 1 Methodical Introduction.....	9
A. The Term 'Comparative Law'	9
B. Classification and Derivation of Comparative Law from other Disciplines.....	11
1. Classification of Comparative Law as a “pure science”	11
2. Comparative Law, a Part of Jurisprudence?.....	11
3. Resume.....	13
C. Tasks and Aims of Comparative Law	14
D. Methods of Comparative Law	14
1. Case Method and Scientific-Theoretical Comparative Law	14
2. The Functional Method of Comparative Law	15
3. The Delineation of Comparative Law to other Disciplines	21
Chapter 2 Preparatory Country Report.....	25
A. Choosing the Appropriate Reference Country.....	25
B. The U.S. Legal System.....	26
1. The Common Law System	26
1.1. Origin and Development of the Common Law in the United States of America.....	27
1.2. Common Law in the United States of America as of today	29
2. The U.S. Constitution.....	32
2.1. Structure and form of the U.S. Constitution	32
2.2. Separation of Powers.....	34
2.3. Constitutional Powers	36
2.4. Summary	37
3. U. S. American Criminal Law	38
3.1. Constitutional Base of Criminal Law	38
3.2. Legislative Competence and Institution	40
3.2.1. Federal Matters	40
3.2.1.1. Federal Legislative Competence	40
3.2.1.2. Federal Legislative Institution	43

3.2.2.	State Matters.....	44
3.2.2.1.	State Legislative Competence	44
3.2.2.2.	State Legislative Institution	46
3.2.3.	Summary.....	46
3.3.	Manifestations of Criminal Law in the United States of America.....	47
3.3.1.	Federal Criminal Law	47
3.3.2.	State Criminal law	48
3.3.3.	Summary.....	51
3.4.	Jurisdiction and Competence of Criminal Courts.....	51
3.4.1.	Federal Matters.....	51
3.4.1.1.	Federal Courts	52
3.4.1.2.	Applicable Federal Law.....	53
3.4.2.	State Matters.....	55
3.4.2.1.	State Courts	55
3.4.2.2.	Applicable State Law.....	55
3.4.3.	Summary.....	56
C.	The German Legal System.....	57
1.	The Roman - Germanic Law System.....	57
1.1.	Origin and Development of Roman – Germanic Law in Germany	58
1.2.	Roman - Germanic Law in Germany as of today.....	61
2.	The German Constitution.....	63
2.1.	Structure and Form of the German Constitution.....	64
2.2.	Separation of Powers.....	67
2.3.	Constitutional Powers	70
2.4.	Summary.....	70
3.	German Criminal Law	71
3.1.	Constitutional Base of Criminal Law	71
3.2.	Legislative Competence and Institution	74
3.3.	Competence and Jurisdiction of Criminal Courts.....	76
3.4.	Manifestation of Criminal Law.....	77
3.4.1.	Enhancing Criminal Penalties according to German Criminal Law Doctrine	78

3.4.1.1.	Aggravated Statute	79
3.4.1.2.	Aggravated Ruling Example	79
3.4.1.3.	Transfer of the General Penalty Enhancement Methodology to the matter of Hate Crime	80
3.4.2.	Classification of Offenses	80
3.5.	Sense and Purpose of Penalty according to the German Legal Doctrine	82
3.5.1.	Absolute Penal Theory.....	83
3.5.2.	Relative Penal Theory.....	83
3.5.2.1.	General Prevention Theory	83
3.5.2.2.	Specific Prevention Theory	84
3.5.3.	Unification Theories	85
3.5.4.	Summary.....	87
D.	Determination of the Legitimate Ambit of Criminal Law in Both Countries.....	88
1.	Purpose of Criminal Law according to the American Penal Theory ..	89
1.1.	Content of the American Penal Theory: Harm Principle	89
1.1.1.	Liberty-Limiting Principles	90
1.1.1.1.	Offense-Principle.....	90
1.1.1.2.	Legal Paternalism	91
1.1.1.3.	Legal Moralism.....	91
1.1.1.4.	Summary	92
1.1.2.	Result: Harm-Principle as Main Principle among Possible Others.....	92
1.1.2.1.	Word Meaning of 'Harm' in the Context of the Harm Principle	93
a)	Setback of Interests	93
b)	The Need to “Wrong” the Other	94
c)	Violation of Rights	94
1.1.2.2.	Summary: Word Meaning of 'Harm' in the Context of the Harm Principle.....	95
1.2.	Summary: Content of the American Penal Theory: Harm Principle	95
2.	Purpose of Criminal Law according to the German Penal Theory	96
2.1.	Content of the German Legal Good Theory	98

2.1.1.	Inbuilt or System-Critical Understanding of the Legal Good Doctrine	100
2.1.1.1.	Inbuilt Understanding of the Legal Good Doctrine	101
2.1.1.2.	System-Critical Understanding of the Legal Good Doctrine	102
2.1.2.	Intermediate Result: System-Critical Understanding of the Legal Good Doctrine	102
2.1.3.	Individual- and Collective Goods	103
2.1.4.	Substantiality of the Term Legal Good.....	105
2.1.5.	Intermediate Summary.....	107
2.1.6.	Linking the Legal Good Theory to the Social Theory.....	107
2.1.7.	Constitutional Guideposts	108
2.1.8.	Result of a Critical Understanding of the Legal Good Theory	111
2.2.	Result according the Content of the German Legal Good Theory	111
3.	Purpose of Criminal Law according to the American and the German Penal Theory	112
Chapter 3	Hate Crime in the United States of America	115
A.	Course of Action	115
B.	Emergence of the Hate Crime Concept in the USA	116
1.	The Hate Crime Concept and the Role of Social Movements	118
1.1.	Social Movements rumored to be the Author of the Social Phenomenon Hate Crime	118
1.2.	Propagation of the Term “Hate Crime” among American Society	120
1.3.	Hate Crime Legislation as Problem-Solving Approach induced by Social Movements	121
1.4.	Influence of Social Movements on the Wording and the Composition of Hate Crime Laws	121
2.	Clarifying the Role of Social Movements	122
2.1.	Social Problem “Hate Crime” - Real or Constructed?	123
2.2.	Propagation of the Term “Hate Crime” among American Society	126
2.3.	Hate Crime Legislation as a Problem – Solving Approach	127

2.4.	Influences on the Wording and the Composition of Hate Crime Laws	128
3.	Conclusion: Emergence of the Hate Crime Concept in the USA.....	130
C.	Beginnings of Hate Crime Legislation.....	132
D.	Effective Hate Crime Laws in the United States of America.....	134
1.	Federal Hate Crime Laws	135
1.1.	Civil Rights Legislation.....	135
1.2.	Hate Crime Statistic Act of 1990	137
1.3.	Violence Against Women Act.....	138
1.4.	Hate Crime Sentencing Enhancement Act of 1994	139
1.5.	Matthew Shepard and James Byrd, Jr. Hate Crimes Prevention Act.....	142
1.6.	Conclusion of Current Federal Hate Crime Legislation	144
2.	State Hate Crime Laws	145
2.1.	The Launch of a Model Law.....	146
2.2.	Legal Formation of State Law	149
2.2.1.	Hate Crime Reporting Statutes	149
2.2.2.	Paramilitary Training Laws.....	150
2.2.3.	Legislation for Criminalizing Bias-Motivated Behavior.....	150
2.2.3.1.	Substantial Hate Crime Statutes	150
a)	Substantial Hate Crime Statutes referring to previously Penalized Behavior	151
b)	“Real” Substantial Hate Crime Statutes	152
aa)	Cross Burning Legislation	153
bb)	Intimidation Statutes.....	154
cc)	State Civil Rights Laws	155
dd)	Conclusion “Real” Substantive Hate Crime Statutes	156
2.2.3.2.	Sentencing Enhancement Laws	157
2.2.3.3.	Overview of Various State Laws and their provided Definition of Hate Crime	159
a)	Alabama.....	159
b)	California.....	160
c)	Connecticut	160

d) Georgia	160
e) Louisiana.....	160
f) Virginia	161
g) Washington	161
3. Ambiguity of Hate Crime Laws in the American Nation	162
E. Brief Look at the American Justification of Hate Crime Laws	166
F. The Standards set by U. S. Supreme Courts	167
G. Conclusion: Hate Crime in the United States of America	170
Chapter 4 Hate Crime in Germany	172
A. Historical Background of Hate Crime in its Social and Criminal Political Context (Brief Overview)	174
B. The Hate Crime "Concept" in Germany	176
1. Early Beginnings of Data Collection	176
2. Data Collection in the Present Day	177
3. Comparison.....	180
4. Operation of the Data Acquisition System	182
5. Hate Crime Situation in Case Numbers.....	186
6. Significance of these Numbers	187
7. Result: German Hate Crime "Concept"	188
C. Legal Dealing with Hate Crime	188
1. Draft Bill of Baden-Wuerttemberg Drs. 564/00, dated September 21, 2000	189
2. Draft Bill of Brandenburg Drs. 577/00, dated September 26, 2000	189
3. Draft Bill of Mecklenburg-Vorpommern Drs. 759/00, dated November 16, 2000	192
4. Draft Bill of Brandenburg/Sachsen-Anhalt Drs. 572/07, dated August 20, 2007	193
5. Draft Bill of the Federal Council Drs. 458/08, dated July 4, 2008....	194
6. Draft Bill of the Federal Council Drs. 17/9345, dated April 18, 2012.....	195
7. Descriptive Summary and Evaluation of the Draft Laws.....	197
8. Symbolic Reasoning of Hate Crime Law	201

9.	Comparison of the German Drafts with American Laws on Hate Crimes.....	203
10.	Conclusion Legal Dealing with Hate Crime	204
D.	Judicial Dealing with Hate Crime	204
1.	Judicial Recognition of Bias-Motivation in Homicide	204
2.	Judicial Recognition of Bias-Motivation Apart from Homicides.....	208
3.	Hate Crime in the Light of Section 46 Penal Code	209
4.	Limited Verifiability of Judicial Sentencing Practice.....	216
5.	Conclusion	218
E.	Parenthesis	220
1.	European Criminal Law Initiatives	220
1.1.	Demands of ECRI for Fighting Hate Crime.....	220
1.2.	Demands of the OSCE for Fighting Hate Crime	224
2.	Conclusion	225
F.	Brief Review.....	226
G.	Eligibility Check of Hate Crime Legislation according to German Criminal Law Doctrine.....	230
1.	The Enactment of a Substantive Norm to Punish Hateful and Bias-Motivated Criminal Behavior.....	232
1.1.	Possible Goods Protected by a Hate Crime Law.....	233
1.1.1.	Human Dignity of the Immediate Victim.....	237
1.1.2.	Human Dignity of the Victim's Community.....	243
1.1.3.	Public Peace	245
1.2.	Priority of Protected Legal Goods	246
1.3.	Legitimacy of Hate Crime Legislation according to the Legal Good Doctrine	252
1.3.1.	Precepts of the Legal Good Doctrine.....	253
1.3.2.	Legitimization of Hate Crime Legislation according to the Social Theory	257
1.3.3.	Legitimization of Hate Crime Legislation according to Constitutional Provisions.....	259
1.3.3.1.	Constitutional Obligation to enact Hate Crime Penal Law.....	260

1.3.3.2. Constitutional Criteria to Legitimize Hate Crime Penal Law.....	263
1.3.3.3. Constitutional Restriction to enact Hate Crime Penal Law	265
1.3.4. Jurisdiction of the Federal Constitutional Court	268
1.3.5. Result	270
1.4. Legitimacy of a Hate Crime Norm in Regard to the Protected Human Dignity	270
1.5. Legitimacy of a Hate Crime Norm in Regard to the Protected Partial Aspect of Public Peace	271
1.5.1. Ambiguity and Heterogeneity of the Legal Good Public Peace	271
1.5.1.1. Meaning of the Objective Part of Public Peace in a Hate Crime Norm.....	272
a) General Legal Safety	272
b) Protection of Public Peace to Preserve the Current Social Climate	273
aa) Prevention of Vigilante Justice	273
bb) Prevention of Revenge Related Activity.....	274
cc) Exchangeability of Victims	275
dd) Prevention of Intergroup Relations	275
ee) Incited Climate	276
c) Intermediate Summary.....	276
d) Protection of a Tolerant Climate to Maintain the current Multi-Cultural, Pluralistic Form of Society	279
1.5.1.2. Meaning of the Subjective Part of Public Peace in a Hate Crime Norm.....	280
1.5.2. Current Protection of Public Peace by the German Penal Code.....	281
1.5.3. Result: Meaning of Public Peace in a Hate Crime Norm	282
1.6. Hate Crimes and “Worthiness of Punishment“	283
1.6.1. Disvalue of the Result	284
1.6.2. Disvalue of the Act	286
1.6.3. Intermediate Result.....	287
1.7. Necessity of Punishment	287

1.7.1.	Necessity of Punishment with regard to Previously Established Criminal Norms	288
1.7.1.1.	Necessity of a Hate Crime Law with regard to the Existence of certain Criminal Norms	288
1.7.1.2.	Section 211 Penal Code	290
1.7.1.3.	Sections 223; 224; 226 Penal Code	292
1.7.1.4.	Section 46 Penal Code	294
a)	Hate Crime Motives: Part of the Wrong or the Culpability of an Offense	294
b)	Culpability Addressed in Section 46 Penal Code and the Influence of the Bias Motive	296
c)	Hate Crime Motives are Different.....	299
d)	Result According the Reach of Existing Standards	302
e)	Necessity with Regard to the German society	303
1.7.2.	Intermediate Result.....	304
1.8.	Characterization of a Hate Crime Law.....	305
1.8.1.	Differentiation of Injury Torts and Non-Result-Constituted Offenses	306
1.8.1.1.	Sensational Features as Supplementary Elements of Criminal Liability	306
1.8.1.2.	Frequency and Severity are no Criminality Prerequisites ..	310
1.8.2.	Intermediate Result.....	312
1.9.	Summary According a Separate Offense	313
1.10.	Prerequisites of Penalization of Hate Crime	314
1.10.1.	Objective Constituent Elements of a Norm	314
1.10.2.	Protected Characteristics	315
1.10.2.1.	Immutable or Fundamental Characteristics	315
1.10.2.2.	Social and Historical Context	318
1.10.2.3.	Excluded Characteristics	319
1.10.2.4.	Implementation Issues	320
1.10.2.5.	The Protection of Persons Affiliated with Principal Hate Crime Victims.....	320
1.10.2.6.	Conclusion	322

1.10.2.7. Defining the Motive in Regard to Consequential Differences	322
1.10.2.8. Drawn Precepts of the Racial Animus- and the Discriminatory Selection Model for Implementation.....	323
1.10.2.9. Unimportant Error in Persona	324
1.10.2.10. Conclusion	325
2. Further Possibilities of Explicit Implementation of Hate Crime Legislation.....	326
2.1. Aggravated Statute	326
2.2. Implementation of Aggravated Exemplified Rules	329
2.3. The Enactment of a Rule for Judicial Penalty Assessment	331
2.3.1. Scope of Culpability that Could be Addressed by such a Regulation Technique	331
2.3.2. Legislator's Duty of Providing the Abstract Penal Frame in Regard to the Type of Crime	332
2.3.3. Hate Crime Enhancement - a Decision of a Court drawn in Equity and Good Conscience.....	333
2.3.4. Hate Crime Motives are to be Differentiated from Such Exemplarily Named in Section 46 Penal Code	333
2.4. Implementation of an Extra Rule in the General Part of the Penal Code	334
3. Final decision	336
4. Summarizing Aspects	337
German Abstract.....	XIX
Bibliography	XXIII